

# Sovereign Debt Maturity Structure and its Costs<sup>1</sup>

Flavia Corneli

Bank of Italy

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<sup>1</sup>The views expressed in this paper are those of the author and do not necessarily reflect the position of the Bank of Italy.

## Purpose of the work

*How are countries deciding on the maturity structure of their debt?*

- What are the forces that shape the lending game between a sovereign and its international lenders
- How policy interventions interact with those forces possibly changing the outcome of the game

*Propose a **tool** to analyse optimal debt contract between a sovereign and its international lenders and understand the the factors that shape the terms of the contract.*

## Trade-off proposed in the literature between long- and short-term debt for EMEs

1. Long-term debt decreases the probability of sovereign default due to lower roll-over needs.
2. Short-term debt has disciplinary role thus reducing the cost of debt.

*Elements that shape the trade-off:*

- The possibility of a liquidity crisis
- Strictly positive probability of a sovereign default
- Capital markets discipline through cost of debt

*Together with financial frictions:*

- Limited liability on debt dilution and default
- Market incompleteness

## Possible applications

→ Make use of the basic model to conduct exercises

*Disentangle how policy options in case of liquidity and solvency crises can condition ex-ante debt maturity structure and its cost.*

Policy options analyzed:

- Private debt restructuring after default (e.g. CACs)
- IFI intervention in case of market exclusion (liquidity crisis), with different (alternative) modalities (e.g. IMF lending framework approved in 2016).

## Main findings

Results of the basic model:

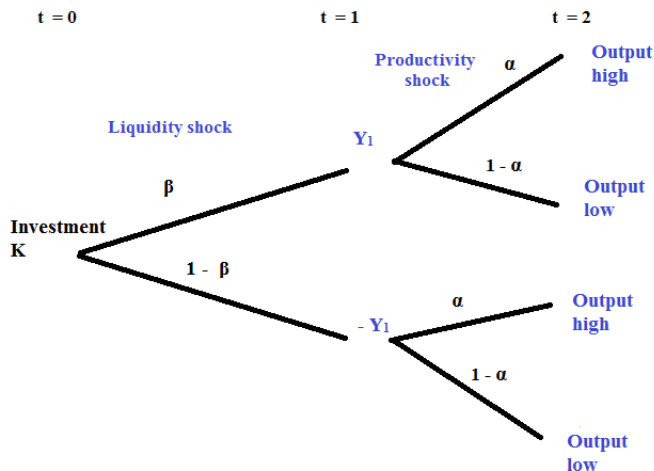
- The expectation hypothesis on the yield curve holds;
- The country is indifferent between short and long - term debt;
- **Debt dilution leads to long-term borrowing limit.**

*Any policy options affect ex-ante decisions on debt cost and maturity structure.*

With private debt restructuring and any type of IFI intervention only short-term debt is issued and the expectation hypothesis is violated.

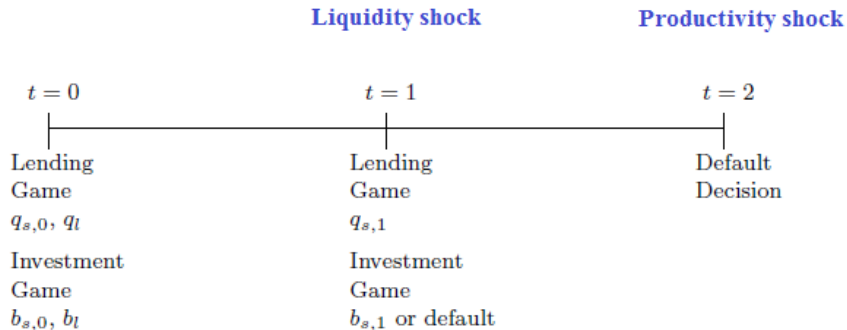
⇒ This result is consistent with the empirical evidence on EMEs, which tend to issue more short-term obligations (Broner, Lorenzoni and Schmukler, 2013).

## Basic model - game tree



Model solved by backward induction applying the Sub-game Perfect Nash Equilibrium concept.

## Basic model - timeline



Default after output realization entails output loss.

## Basic model - main ingredients

**Lending game:** risk-neutral atomistic international lenders, whose outside option is the world risk - free rate  $R = 1$ , set debt price  $q_j(i) = 1/(1 + r_j(i))$

$$q_j = \text{Prob}\{\text{The Country is Solvent}\}.$$

**Investment game:** a risk-neutral country maximizes expected welfare at  $t = 2$  (linear function of the expected output).

$$\max_{b_{s,0}, b_{s,1}, b_l} E(W).$$



## Basic model - solution

At  $t = 1$ , the country is subject to two constraints determined by the no-commitment friction:

- *Feasibility constraint*: the country has to have enough resources to cover the liquidity need.
- *Incentive compatibility constraint*: it has to be convenient for the country not to default in some state  $\Rightarrow$  limit to debt dilution.

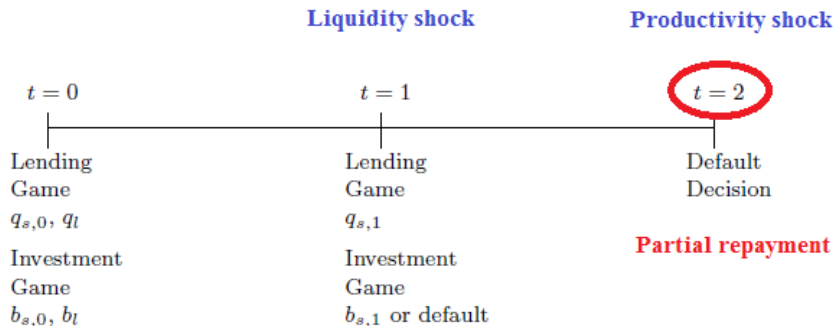
*A long-term debt limit arises by combining those constraints.*

### ***Results***

*The expectation hypothesis holds.*

*The country is indifferent between short- and long-term debt.*

# Private debt restructuring after default - timeline



Ass: 1. Partial default entails lower output loss than full default; 2. International lenders can set the haircut.

## Private debt restructuring after default - results

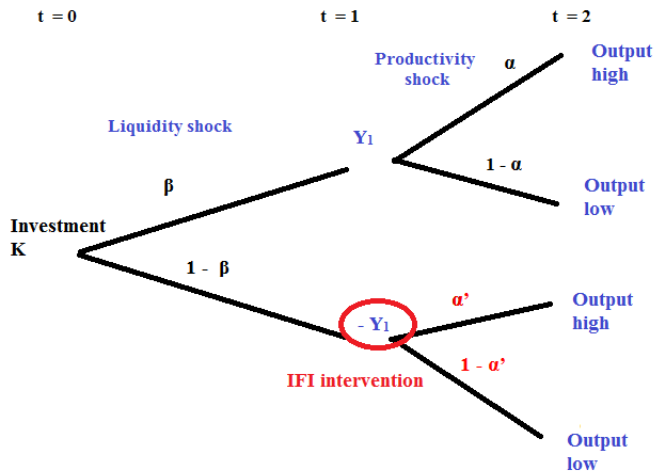
*Expectation hypothesis holds.*

*Country issues only long-term debt since, due to partial repayment, its cost is lower than the probability of repaying it.*

*Long-term debt limit is not binding.*

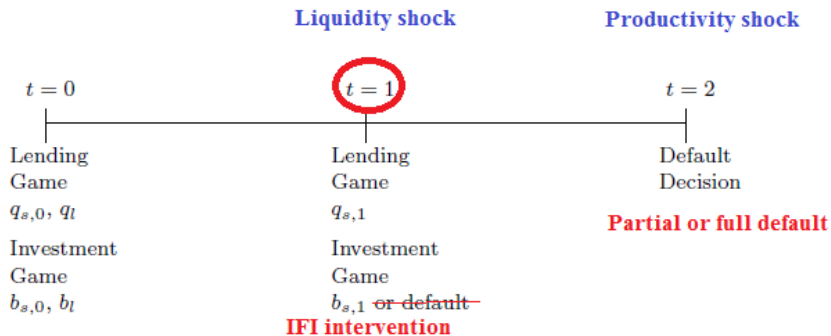
*At  $t = 1$  long-term debt is diluted up to the incentive compatibility constraint.*

# IFI intervention - game tree



Ass: 1. Concessional lending rate; 2. IFI preferred creditor status; 3.  $\alpha' > \alpha$ .

# IFI intervention - timeline



- Full repayment: sr debt+liquidity need
- Refinancing: only liquidity need
- Restructuring: only liquidity need

## IFI intervention - results

### *Full repayment:*

- Country issues only short-term debt (due to the IFI concessional lending rate); the expectation hypothesis does not hold.

### *Reprofiling:*

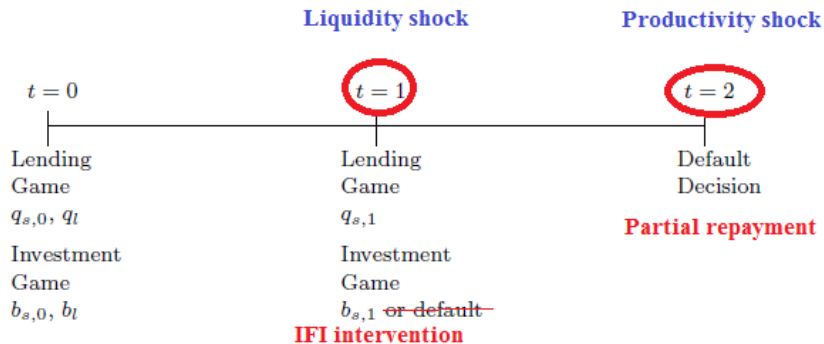
- Country indifferent between short and long-term debt; long-term debt limit can be binding; the expectation hypothesis does not hold.

### *Restructuring:*

- Country indifferent between short and long-term debt and the expectation hypothesis holds.

*Reprofiling and restructuring are ex-ante welfare equivalent.*

# Private debt restructuring after default and IFI - timeline



## Private debt restructuring after default and IFI - results

*The three types of IFI intervention deliver the same result:*

- Country issues only short-term debt since long-term debt limit is binding and the expectation hypothesis does not hold.

*IFI intervention with reprofiling or restructuring are again ex-ante welfare equivalent.*



## Related literature (a subset)

On maturity structure and debt dilution:

- Bolton and Jeanne (2009), renegotiable debt, segmented investors.
- Aguiar and Amador (2020), Hatchondo et al (2016), debt dilution and default probability.
- Fernandez and Martin (2014), debt seigniority and IFI (no lending).

## Final remarks

*Tool to study optimal contract between a sovereign and its international lenders.*

- Financial frictions constrain the choice of a country on the maturity structure of its debt.
- Any policy options available in case of liquidity and solvency crises have an impact on the maturity and cost of sovereign debt.

## Appendix - Some equations of the basic model

$$\begin{aligned} \max_{b_{s,0}, b_{s,1}, b_l} E(W) &= \beta[Y_1 + q_{s,1}b_{s,1} - b_{s,0} + \\ &\alpha(Y_{2,H} - b_l - b_{s,1}) + (1 - \alpha)\frac{Y_{2,L}}{2}]. \end{aligned} \quad (1)$$

*Incentive compatibility constraint*

$$b_{s,1} \leq \frac{Y_{2,H}}{2} - b_l. \quad (2)$$

*Feasibility constraint*

$$b_{s,1} \geq \frac{b_{s,0} - Y_1}{q_{s,1}}. \quad (3)$$

Maximum amount of long term bonds the country can borrow:

$$b_l^{max} \leq \frac{q_{s,0}q_{s,1}}{q_{s,0}q_{s,1} - ql} \left( \frac{Y_{2,H}}{2} + \frac{Y_1}{q_{s,1}} - \frac{K}{q_{s,0}q_{s,1}} \right). \quad (4)$$